

**This paper relates to
Agenda Item 7**



Title/Subject: Partnership Funding
Meeting: Integration Joint Board
Date: 7 October 2016
Submitted By: Chief Officer
Action: For Decision

1. INTRODUCTION

- 1.1 The purpose of this report is to provide an update on progress towards recommendations approved by the Integration Joint Board on 5 August 2016, in relation to Partnership Funding; Integrated Care and Delayed Discharge Funds and also to request approval for the allocation of Partnership Funding, as described in Appendix 1.
- 1.2 On 5 August 2016 the IJB approved the following recommendations with a requirement for further action:
- a) Note that the development of strategic approach to intermediate care pathways, including frailty and reablement, will be progressed in conjunction with the formation of a whole systems approach;
 - b) Remit the Leadership Group to progress development of a framework for commissioning Third Sector Organisations in the context of the Partnership governance framework; and
 - c) Remit the Chief Officer to continue commissioning discussions and to disseminate information regarding partnership funding to facilitate innovative approaches and ensure equity of access.

2. RECOMMENDATIONS

The Integration Joint Board is asked to:

- 2.1 Note progress in relation to the development of a strategic approach to intermediate care and Partnership arrangements for commissioning Third Sector organisations,
- 2.2 Note the active promotion of Partnership Funding and detail of the assessment and scrutiny process in relation to proposals submitted,
- 2.3 Approve allocations of Partnership Funding, as presented in Appendix 1.

3. BACKGROUND

- 3.1 The Scottish Government allocated Integrated Care (ICF) and Delayed Discharge (DD) funds to add value to existing core services. The local investment of these ring-fenced funds are intended to support the delivery of improved outcomes from health and social care integration and to prevent delays in discharge and prevent admissions to hospital and attendances at ED.
- 3.2 In June, the IJB approved that ICF and DD funds be allocated and monitored using a single governance process. The intention being that the Partnership would be able to more effectively target investment toward greatest need, understand the total impact of investment and to avoid duplication.
- 3.3 In August, the IJB was also presented with a financial overview of partnership funding, which included funding approved during that meeting. This information is presented in Table 1, below.

| | 2016/17 | | | 2017/18 | | |
|-----------------------------------|--------------------|-------------------------------|---------------------|--------------------|-------------------------------|---------------------|
| | Resource available | Current Projected Expenditure | Available to commit | Resource available | Current Projected Expenditure | Available to commit |
| | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 |
| Integrated Care Fund and Bridging | 3,798 | 2,736 | 1,062 | 3,798 | 2,549 | 1,249 |
| Delayed Discharges | 894 | 894 | 0 | 864 | 523 | 341 |
| TOTALS | 4,692 | 3,630 | 1,062 | 4,662 | 3,072 | 1,590 |

Table 1: Partnership funding position August 2016

4. PROGRESS FOLLOWING PREVIOUS RECOMENDATIONS

- 4.1 In relation to the findings of the review of partnership funding presented to the IJB in June, the Chief Officer was remitted to:
- Develop a strategic approach to intermediate care pathways, including frailty and reablement;
 - Review Partnership arrangements for commissioning services to Third Sector organisations, including consideration of Health and Social Care Partnership responsibilities in relation to the Carers Act (2016)

Strategic approach to Intermediate Care Pathways

- 4.2 The adoption of a strategic approach to intermediate care has progressed within the context of the development of a whole system approach, as outlined to the IJB in August 2016. An update of progress to date is provided within the Chief Officer's report, agenda item 5.
- 4.4 Where services are supported by partnership funds and operate pan Forth Valley, combined review will be undertaken with Clackmannanshire and Stirling HSCP. It

is proposed that the outcome of this work is presented to the IJB in December 2016.

Partnership arrangements for commissioning services to the Third Sector

- 4.5 The Leadership Group have initiated work in relation to the review of arrangements for commissioning Third Sector organisations. This is being undertaken with regard to IJB governance arrangements. The outcome will be presented to the IJB in December 2016.
- 4.6 The review will include consideration of current governance and scrutiny in place for in-scope services commissioned by NHS Forth Valley or Falkirk Council without a tendering arrangement, therefore falling within the criteria of 'Following the Public Pound'. The output of the review will be a governance framework which will allow the IJB to allocate resource to arms-length and external organisations and thereafter scrutinise efficiency and performance in line with the Local Delivery Plan.

5. GOVERNANCE AND MONITORING ARRANGEMENTS

- 5.1 In August, the IJB agreed that information regarding partnership funds will be disseminated via partner websites and local networks and will be open to all sectors. In the first instance, it was agreed that the total amount of £0.25m ICF be ring-fenced for allocation through this means, over the remaining life of the programme. Proposals will be assessed using a standard assessment process, with a significant emphasis on whole system impact and sustainability or exit strategy.
- 5.2 In order to reach relevant parties, information has now been disseminated via local press, CVS Falkirk information bulletin and to the Community Care and Health Forum. The interest generated from this has resulted in initial enquiries from local organisations. Discussions are now being progressed in the context of the approved governance process, which was agreed by the IJB in June 2016.
- 5.3 During the implementation phase of the new process, the Partnership Funding Group (PFG) has met on a monthly basis. This was to enable the development of a protocol, in order to provide the Strategic Planning Group (SPG) with reassurance of adequate scrutiny and consistency in terms of consideration of proposals in line with national principles and local strategic priorities. Figure 1 below, provides a detailed map of the assessment process.

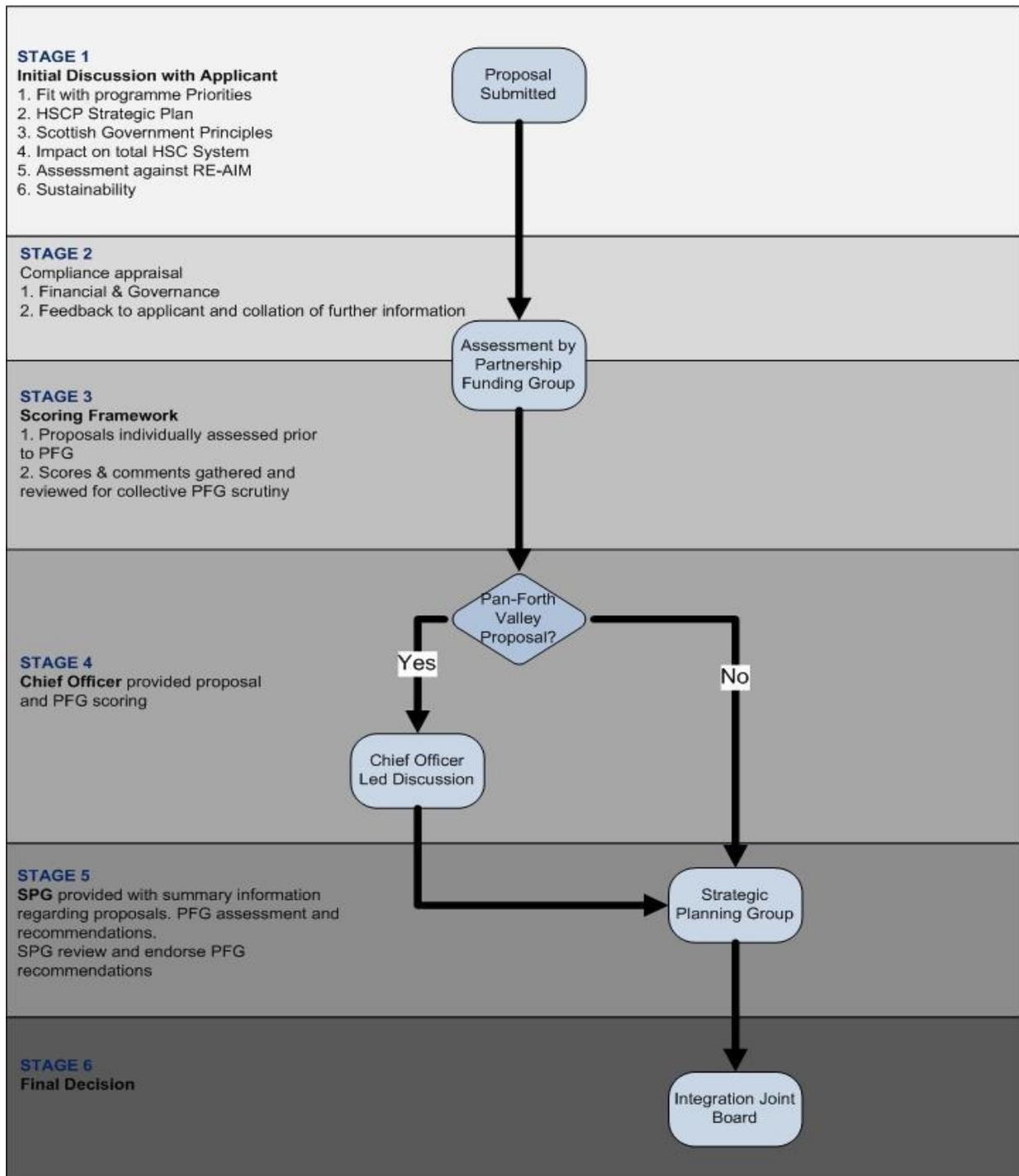


Figure 1: Detailed Partnership Funding Governance process

6. PARTNERSHIP FUNDING INVESTMENT

- 6.1 During the past two months, the PFG has considered four funding proposals. Recommendations made by the PFG have been endorsed by the SPG and are included within Appendix 1 of this report. Investment recommendations relate to one out of the four proposals and amount to a total of £63,800. Based on this recommendation, the projected available partnership funding resource is highlighted in table 2, below.

| | 2016/17 | | | 2017/18 | | |
|-----------------------------------|--------------------|-------------------------------|---------------------|--------------------|-------------------------------|---------------------|
| | Resource available | Current Projected Expenditure | Available to commit | Resource available | Current Projected Expenditure | Available to commit |
| | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 |
| Integrated Care Fund and Bridging | 3,798 | 2,748 | 1,050 | 3,798 | 2,600 | 1,198 |
| Delayed Discharges | 894 | 894 | 0 | 864 | 523 | 341 |
| TOTALS | 4,692 | 3,642 | 1,050 | 4,662 | 3,123 | 1,539 |

Table 2: Partnership funding position October 2016

- 6.2 The Scottish Government has committed to allocating ICF and DD funds to local Partnerships until 31 March 2018. There is currently no confirmation of any continuation of Partnership Funds beyond that period. It is therefore important that investment is made effectively and efficiently, targeting evidence based need and supporting sustainable service re-design and improvement.

7. CONCLUSIONS

Resource Implications

There are no additional resource implications over and above those reported within the body of the report.

Impact on IJB Outcomes and Priorities

Partnership investment aligns and contributes directly towards local outcomes.

Legal & Risk Implications

No legal issues have been identified. Risk implications relate to individual initiative performance and compliance with Scottish Government requirements regarding use of partnership funds. The governance and monitoring process previously approved addresses any potential risk.

Consultation

Individual initiatives are required to consult and engage with stakeholders in the development and implementation of all services. During the preparation of future commissioning proposals, consultation is an expectation and condition of partnership funding.

Equalities Assessment

Allocations of partnership funding directly contribute towards and align with the Strategic Plan and full Equalities and Poverty Impact Assessment has been completed for the Plan. Further EPIA will be undertaken for areas of disinvestment.

Approved for Submission by: Patricia Cassidy, Chief Officer

Author – Lesley MacArthur, Integrated Care Fund Co-ordinator

Date: 16 September 2016

List of Background Papers:

- Integrated Care Plan December 2014
- IJB Papers regarding Partnership Funding:
 - 5 August 2016
 - 3 June 2016
- Partnership Funding Group minute and scoring matrix
 - 16 August 2016
 - 14 September 2016
- Strategic Planning Group minute
 - 23 August 2016

Funding Proposals: Recommendations – All funded services and posts are required to integrate within the Change Programme and be an integral part of the cohesive whole system approach

| Project Name & Lead Agency | Amount and Term Requested | Project Summary | Strategic Alignment | Recommended Funding | Justification/Condition |
|--|--|--|---|---------------------|---|
| Mental Health and Wellbeing Initiative Forth Valley College | £63,980 15 months 1 Jan 2017 – 31 March 2018 | <p>Overview: Over the past number of years Forth Valley College (FVC) has experienced a high increase in the number of students presenting mental health needs – either through disclosure on enrolment or at any point during their studies. In 2012/13 there were 67 disclosures, this more than doubled to 150 in 2015/16. This figure is expected to increase in 2016/17. It should be noted that these figures are based on the number of students who choose to highlight an issue to lecturers or staff within student services, generally having reached a situation of crisis, which is impacting on their wellbeing and ability to continue with studies.</p> <p>FVC currently resource an internal counselling service for 4 hours per week, working to a 6 week programme (15/16 figures: 29 Falkirk students). This service is delivered by 2 fully trained counsellors employed on a sessional basis and is provided on campus managed by FVC Student Services department. However, it is recognised that counselling is not a solution for all and therefore the college are keen to test a new model of working to ensure a more pro-active, wider reaching response.</p> <p>The increasing number of students with mental health needs places additional pressure on staff, who often feel that they do not have the knowledge to adequately and safely support students in crisis. FVC's ultimate aim is to reduce the number of students who reach a crisis point through earlier intervention, support and signposting. As a result of earlier intervention, it is anticipated that the students will be able to better manage their mental health and wellbeing, there will be a reduction in requirement for more formal health interventions and a positive impact on family members and peers. The longer term outcome is that that students will be successful learners and therefore be more likely to access employment – both linked to good mental health and wellbeing. The service will be available to all students, however FVC will ensure that groups with potential additional barriers i.e. carers and care leavers will be targeted. The project will be delivered over 2 academic years, therefore the throughput of students will be greater with more opportunity to support individual need.</p> <p>Integrated Care Fund will enable FVC to pilot a new of way working, delivering a comprehensive package of support for 135 students, resident within the Falkirk area, centred on the individual needs of students:</p> <ul style="list-style-type: none"> • Recruitment of a new staff post of Health and Well Being Support Officer. • Enhance the current counselling provision from 4 to 8 hours per week.. • Roll out a programme of Mental Health First Aid delivery across the college for staff and students. • Workshops will be offered to students and staff, with a view to developing a mentoring programme. <p>Performance information is to be finalised, however in order to measure the reach and impact of the project, FVC college monitoring information will include:</p> <ul style="list-style-type: none"> • The impact on numbers of students who experience crisis situations with their mental health • The confidence of staff to identify and effectively signpost students with mental health | <p>Self Management: Ensuring that students have coping strategies in place to enable them to manage their own mental health and wellbeing</p> <p>Safe: A sustainable network of support will be developed within FVC, ensuring that appropriate and safe advice and support is provided by skilled staff (and student reps)</p> <p>Community Based Supports: Students will be supported quickly and effectively within their community. Links have been established with a range of support agencies including NHS Forth Valley, Rape Crisis, Citizens Advice Bureaux, both to provide services within FVC and to help facilitate signposting. FVC formally links with Social Work and Schools in relation to individuals identified as being likely to require additional on-going support.</p> <p>The initiative is in line with Scottish Govt. principles for ICF. The project has been developed based on evaluation and learning from practice within Perth College and successful implementation of a 'Health Body Healthy Mind' initiative in FVC. FVC student's Association, lecturing and support staff have been involved in the development of the project in terms of identifying need. On-going development will be based on student outcomes and evaluation of service provided.</p> <p>The initiative contributes towards the outcomes of the SOLD plan, which identifies Mental Health</p> | £63,980 | <p>Project adds value to mental health provision, which has seen a significant demand over recent years. FVC are very pro-active in terms of holistic support, acknowledging the critical link between mental health and wellbeing and attainment.</p> <p>Condition of funding: Ensure targeting of groups who may have specific barriers e.g carers and people leaving care. Monitoring is in place regarding access to service i.e. Falkirk residents. Evaluation is embedded from outset.</p> |

| | | | | | |
|---------------------------------|----------------------|---|------------------------------|-----|--|
| | | <p>needs</p> <ul style="list-style-type: none"> • Number of disclosures and students accessing service • Number of carers supported • Counselling provided • Attainment/retention, including destinations • Breakdown of referrals made • Feedback from service users (students and staff) and case studies • Number of staff and students trained in MHFA and feedback re impact • Interagency work and new partnerships developed • Feedback from external support agencies <p>Sustainability: FVC intend to test a new way of working and will evaluate the outcome in terms of student wellbeing and attainment. The focus will be on students who are resident within the Falkirk area. It should be noted that all students have access to Student Services, which includes Learner Development Workers who provide general pastoral guidance. The Wellbeing and Support Officer will add value to this provision.</p> <p>This project would not be able to run within FVC existing resource or student support structure. The project will be evaluated on an on-going basis. Evidence regarding performance and outcomes will be gathered for presentation to FVC Senior Management Team. It is anticipated that by demonstrating the value of the initiative for students, the model can then be rolled out across all students.</p> <p>The project will ensure equity of access to the service and take any mitigating action to reducing barriers as required. Information regarding access will be collected as part of the monitoring and equalities information gathering process. The information will be reviewed on a regular basis to ensure that individuals who are likely to experience barriers or have additional support needs regarding wellbeing (i.e. people leaving care and carers) are accessing the service.</p> | and Wellbeing as a priority. | | |
| Food Buddies Outside the Box | £36,736 16 months | <p>Food Buddies is a new service intended to promote peer support among older people on all aspects of food – planning food, shopping, cooking, eating and eating out. The main focus is on reducing isolation and encouraging people to look after themselves.</p> <p>The proposal identified key groups as people who have dementia, people with other more significant health problems, and carers who are struggling to cope with the person they care for and/or their own food needs.</p> <p>Funding was requested to raise awareness about the food needs by:</p> <ul style="list-style-type: none"> • Run awareness/taster sessions in settings people are getting support or are in touch with services: sheltered housing, day services, community resources such as lunch clubs and activity groups and the Carers’ Centre • Run shared learning sessions with workers in care providers and other staff teams who are in touch with older people • Work with dieticians and other staff to develop practical information that older people and their carers, friends and relatives can refer to on topics such as safe storage of food and what works for people with particular health problems such as dementia. | N/A | N/A | <p>The PFG felt that although the proposal was interesting, there was a lack of clarity regarding evidence of need, reach and potential impact. Further information requested did not sufficiently address these issues. Furthermore, there was no proposed sustainability.</p> <p>Funding is not recommended.</p> |
| Training Academy FDAMH | £26,572 16 months | <p>Proposal to further develop specific strands of FDAMH’s Training Academy provision, which has been established as a social enterprise to provide tailored training regarding mental health.</p> <p>1. Mental Health Awareness programme for 17 – 18 years old that are making the transition from High School to the world of work and adult hood. This new programme of mental health training is intended to provide young people a greater awareness of mental health issues which may affect</p> | N/A | N/A | <p>The PFG were broadly supportive of this proposal, however had questions about the social enterprise model and longer term charging proposed.</p> |

Appendix 1

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|---|----------------------------------|---|-----|-----|---|
| | | <p>their age group and how to deal with it.</p> <p>2. Introduce a programme of mental health awareness to local people who attend local groups throughout Falkirk: these will include groups such as Home Start who support vulnerable parents, sport clubs, older people's lunch clubs.</p> <p>3. Undertake an awareness raising campaign in local workplaces to encourage local employers to start a conversation about mental health in the workplace.</p> | | | <p>FDAMH latterly decided to withdraw the application with a view to further development and potential re-submission at a later date.</p> |
| <p>Post Diagnostic Advanced Support</p> <p>Alzheimer Scotland</p> | <p>£44,3976</p> <p>16 months</p> | <p>Currently within Falkirk, anyone who receives a diagnosis of dementia and who requests and/ or is offered Post Diagnostic Support is referred to the Dementia Link Worker Service (currently funded via ICF), irrespective of what stage they are at in their illness.</p> <p>The DLW model is part of a multi-disciplinary approach provided to people receiving diagnosis which, within the 5 pillar model, is intended to improve the wellbeing of the person and their family through a range of interventions and supports. However, the fact that all people receiving a diagnosis have a right to this referral has led to pressure on waiting lists and wait times for PDS to be delivered. One of the key challenges is that the 260 people referred annually approx. 40% of people have already reached the moderate to advanced stages of dementia and as a result less able to benefit from the supports offered by DLWs in regard to self- management as this. However, it is clear that they would be able to benefit from a range of other supports which could be developed with and for them. At present there can be a gap between diagnosing people who are in mid to later stages and the access to relevant social services and supports.</p> <p>An integrated, whole systems approach is required and Alzheimer Scotland have been working with Health and Social Work to develop a new pathway and given the pressures in a range of areas the development and engagement will rightly take some time.</p> <p>This proposal is to work with families of those referred who more advanced in their illness and are less able to self- manage. This would be a test of change which will provide clear links for people receiving a diagnosis at a stage where they are more likely to be starting to benefit more from the 8 pillar model. This project would support a worker to work closely with the Link Workers and wider multi-disciplinary team, focussing on shorter term support for around 60 people with dementia and their families throughout the year.</p> <p>The additional capacity would allow DLW time to be focussed upon people who can benefit from the PDS model most. It would also enable the partnership to reduce their waiting list, potentially meeting the Heat Target and providing a real opportunity to test change which could have a much wider benefit throughout Scotland.</p> | N/A | N/A | <p>The PFG recommend that decision regarding funding be deferred pending the outcome of work currently being undertaken in relation to Dementia Pathways.</p> <p>It is proposed that following further discussion a recommendation will be brought forward to the IJB in December 2016.</p> |