

Title/Subject: Partnership Funding
Meeting: Integration Joint Board
Date: 3 February 2017
Submitted By: Chief Officer
Action: For Decision

1. INTRODUCTION

1.1 The purpose of this report is to provide the Integration Joint Board with the following information in relation to Partnership Funding; Integrated Care and Delayed Discharge Funds:

- An update regarding the development of a framework to enable the IJB to appropriately commission and thereafter scrutinise services to Third Sector organisations, compliant with 'Following the Public Pound' guidance.
- Funding recommendations for new proposals reviewed in accordance with the agreed Partnership Funding Governance process, detailed within Appendix 1.

2. RECOMMENDATIONS

The Integration Joint Board is asked to:

- 2.1 Note the progress of the Leadership Group in relation to a framework for commissioning Third Sector organisations in compliance to 'Following the Public Pound' and agree that the framework is presented to the Audit Committee for due scrutiny prior to submission to the IJB.
- 2.2 Approve allocations of Partnership Funding, as presented in Appendix 1 and in 4.4 of this report.

3. BACKGROUND

- 3.1 The Scottish Government allocated Integrated Care (ICF) and Delayed Discharge (DD) funds to add value to existing core services. The local investment of these ring-fenced funds are intended to support the delivery of improved outcomes from health and social care integration and to prevent delays in discharge and prevent avoidable admissions to hospital and attendances at ED. Funds are allocated through a single governance process,

which is intended to provide transparency of allocation and allow effective performance monitoring.

- 3.2 There are currently 42 active initiatives funded via ICF or DD funds, spanning the four key priority investment areas: Avoiding Unplanned Admission, Health & Wellbeing in Communities, Support for Carers and Infrastructure.

The majority of investment remains within Avoiding Unplanned Admission (64%), however with review and evaluation of existing initiatives, it is intended that investment continue to be reconfigured to align with evidenced need and Partnership priorities.

There has been an increase in investment in Health & Wellbeing within Communities from 10% to 15%. The number of initiatives has increased from eight to fifteen, however projects tend to be smaller in scale and therefore the overall impact on proportionate investment is less.

Table 1 below provides an overview of the financial position as at January 2017.

	2016/17			2017/18		
	Resource available	Current Projected Expenditure	Available to commit	Resource available	Current Projected Expenditure	Available to commit
	£'000	£'000	£'000	£'000	£'000	£'000
Integrated Care Fund	3,863	2,909	954	3,798	2,055	1,743
Delayed Discharges	894	894	-	864	494	370
Resource for reallocation (from qtr2 projections)	-	193	193			
TOTALS	4,757	3,610	1,147	4,662	2,549	2,113

Table 1: Financial position at January 2017

- 3.3 Figures provided in Table 1 include movement of funds due to disinvestment in initiatives, for example the Closer to Home Enhanced Social Work Capacity. Underspends and delays in expenditure reported via the monitoring process have also been included and assumptions previously made regarding expenditure during 2017/2018 have been revised, altering the available balance to commit.

4. FOLLOWING THE PUBLIC POUND FRAMEWORK

- 4.1 The Leadership Group continue to progress the development of Partnership arrangements for commissioning services to Third Sector organisations in line with Audit Scotland and the Accounts Commission, 'Following the Public Pound' guidance.

- 4.2 There is a complicated mix of funding for Third Sector organisations in place across the Partnership. Some organisations receive funds from multiple sources from Health and Council services including short term, ringfenced budgets such as ICF and Carers Strategy funds. The implementation of the commissioning framework requires to allow budgets to be allocated and performance to be monitored with consideration of the following:
- Clear alignment of investment with the HSCP Strategic Plan and priorities
 - Potential de-commissioning of some services which no longer meet with HSCP priorities
 - Maintenance of services supported through short-term funding, in line with service specific commissioning strategies and priorities e.g. CPP SOLD Plan and the Mental Health & Wellbeing Priority
 - Alignment of in-scope service provision, currently funded by service areas that are out of scope and vice versa; and
 - The introduction of new legislation, which changes current statutory responsibility.
- 4.3 In December, the IJB agreed that this framework be reported directly to the IJB in February. It is recommended that the framework be presented to the Audit Committee in the first instance to allow scrutiny and consideration of fitness for purpose, in relation to Partnership governance arrangements. It is therefore proposed that the finalised framework be presented to the IJB.
- 4.4 In October 2016, the IJB approved short term funding to the Immediate Help Service, delivered via Falkirk's Mental Health Association (FDAMH). This funding was awarded for an interim period until such time as a commissioning framework could be developed to allow the IJB to effectively review and commission services to Third Sector organisations. Funding is due to end on 31 March 2017. Given the on-going development of the framework and the priorities of the CPP and IJB relating to mental health and well-being, it would be prudent to extend the funding period to 30 September 2017. The resource implication is £16,200. The service continues to provide monitoring information and is evidencing positive outcomes for people who use the service.

5. PARTNERSHIP FUNDING INVESTMENT

- 5.1 During the past two months, the Partnership Funding Group has considered nine funding proposals, two of which are continuations of existing initiatives. Recommendations made by the PFG have been endorsed by the Strategic Planning Group, and are included within Appendix 1 of this report. Investment recommendations relate to all eight of the nine proposals and amount to a total of £347,344.
- 5.2 The extension of FDAMH's Immediate Help Service as proposed in 4.4, brings the total proposed investment of ICF funding to £387,275.

6. CONCLUSIONS

Resource Implications

There are no additional resource implications over and above those reported within the body of the report.

Impact on IJB Outcomes and Priorities

Partnership investment aligns and contributes directly towards Strategic Plan outcomes and priorities.

Legal & Risk Implications

No legal issues have been identified. Risk implications relate to individual initiative performance and compliance with Scottish Government requirements regarding use of partnership funds. The governance and monitoring process previously approved addresses any potential risk.

Consultation

Individual initiatives are required to consult and engage with stakeholders in the development and implementation of all services. During the preparation of future commissioning proposals, consultation is an expectation and condition of partnership funding.

Equalities Assessment

Allocations of partnership funding directly contribute towards and align with the Strategic Plan and a full Equalities and Poverty Impact Assessment has been completed for the Plan. Further EPIA will be undertaken for areas of disinvestment.

Approved for Submission by: Patricia Cassidy, Chief Officer

Author – Lesley MacArthur, Integrated Care Fund Co-ordinator

Date: 13 January 2017

List of Background Papers:

Integrated Care Plan December 2014

IJB Papers regarding Partnership Funding:

- 7 October 2016

- 5 December 2016

Partnership Funding Group minute and scoring matrix

- 6 December 2016

- 9 January 2017

Strategic Planning Group: Partnership Funding Group Project Summary and Recommendations

Funding Proposals: Recommendations – All funded services and posts are required to integrate within the Change Programme and be an integral part of the cohesive whole system approach

Project Name & Lead Agency	Amount and Term Requested	Project Summary	Strategic Alignment	Recommended Funding	Justification/Condition
Food Buddies Outside the Box	£27,667 1 April 17-31 March 18	<p>Overview: Food Buddies is a service that promotes peer support among older people on all aspects of food – planning food, shopping, cooking, eating and eating out. The project began in August 2016. The project was planned to reduce isolation and encourage people aged 50+ to look after themselves as part of improving and maintaining their health and wellbeing.</p> <p>During the initial phase of the project, Outside the Box identified specific groups of people with additional support needs . This group will typically have one or more of these characteristics:</p> <ul style="list-style-type: none"> aged over 75 living alone or with a family carer be a carer struggling to cope with the person they care for and/or their own food needs living with dementia and/or other significant health problems at risk of hospital admission or needing additional health and social care where not eating well or not managing other aspects related to food is part of the challenges they face. <p>Additional funds have been requested to increase the hours of 2 staff to add value to existing funding secured to deliver information and activities to older people about food. The project will also recruit volunteers as peer mentors. The focus will be +75 age group initially within Denny and Stenhousemuir areas. At least 150 people from those areas will benefit from the project either by receiving information or participating in activities – this will be based on individual need. Once the project has been piloted within this area, it will then be rolled out to another localities, which will be identified based on consultation and area based need. Information leaflets/guides developed by the project will be widely disseminated across the Falkirk Council area.</p>	<p>Self Management: Support older people and their carers to understand and manage food in relation to their own health and wellbeing.</p> <p>Safe: People will have increased skills and confidence around cooking and eating safely.</p> <p>Autonomy & Decision Making: Older people with higher needs will continue to make choices around food.</p> <p>Community Based Supports: Community organisations and care services are confident in being able to support people around food.</p> <p>The project fits well with ICF principles, which has involved people in design, will continue to involve people in delivery and by adding value to basic provision to establish sustainable delivery.</p>	£27,667 1 April 17-31 March 18	<p>Funding is recommended with the following conditions:</p> <ul style="list-style-type: none"> Future areas are identified based on health inequality data in addition to local consultation. Links are made with Forth Valley Sensory Centre Lunch Club and ALFY.
ALFY NHS Forth Valley	£88,298 1 April 17 – 31 March 18	<p>Overview: In December 2016, following an evaluation of Advice Line for You (ALFY) as a public advice line, the IJB approved the recommendation that funding should not be allocated to the service in its existing format. It was however noted that there was potential for ALFY to be developed to be a Single Point of contact for professionals. To this end, a proposal was requested detailing a revised service.</p> <p>The revised proposal requests funds for a further year to enable service redesign in line with the wider “Closer to Home” project. This will ensure that ALFY remains as a single point of access for the public but will also be central to the development of a single point of access for professionals.</p> <p>As a single point of referral for community Health Services (initially), initial triaging by ALFY staff thus releases capacity those within community services. This is an area of high priority for GP services, highlighted through the whole system working locality discussions. This is also consistent with strategic plan priorities. Protocols and pathways will be developed to ensure all referrals are appropriate. It is anticipated that calls will increase to 45 per day. This increase in anticipated calls will reduce the unit cost from the current model at £120 per call to around £5.50 per call.</p>	<p>Self Management: People are able to manage their health conditions through access to advice, information and prompt referral when required.</p> <p>Safe: Professionals have access to community services on a 24/7 basis, ensuring that people can be directed to relevant services promptly.</p> <p>Autonomy & Decision Making: Communities have access to reassurance and advice, whilst professionals can take decisions about people’s care based on prompt response from community services.</p> <p>Community Based Supports: Staff are aware of third sector/community based supports as a point of referral or signposting.</p> <p>Service User Experience: People have access to services timeously</p>	£88,298 1 April 17 – 31 March 18	<p>Funding is recommended with the following conditions:</p> <ul style="list-style-type: none"> The revised ALFY service ensures that Reablement is central to provision. That a detailed implementation plan is provided regarding how the service will be incrementally introduced. That the capacity released within community health teams is measured at regular intervals. Performance measures are developed by 1 April, or when the new service model is introduced, if before that time.

			The service fits well with ICF principles in being able to develop and test new service models. The new model is based on feedback from stakeholders including professionals and service users.		
Social Inclusion project Falkirk Council	£73,006 1 April 17 – 31 March 18	<p>Overview: The Social Inclusion Project (SIP) is led by Falkirk Council, but run in partnership with Signpost Forth Valley and the Richmond Fellowship and has been piloted during 2015/2016. The project provides short term, intensive support to vulnerable individuals aged 16+ years who reside within the Falkirk Council area and who satisfy a number of the following criteria:</p> <ul style="list-style-type: none"> Adults (persons over 16 years of age who are not under supervision in terms of social work (Scotland) Act 1968), although consideration will be given to young people under supervision in conjunction with the appropriate youth services; Who are at significant risk of offending or who persistently commit crime and have significant frequencies of offending in Falkirk; Who commit those crimes in order to finance their drug/alcohol/substance dependency; Adults who may be subject to the Adult Support and Protection (Scotland) Act 2007; Who are subject to reports to the Vulnerable Person Database and/or subject to significant police concerns; Who are frequent attenders at NHS Forth Valley and neighbouring Emergency Department(s). <p>SIP is not a self-referral service; the target population are identified via Police Scotland, Falkirk Council Social Work, Conflict Resolution Service, FIRST Team, Signpost, NHS A&E and the Hospital Addiction Team. The intensity of intervention and support offered by the SIP is based on individual complexity and assessed level of risk.</p> <p>The aim of the SIP is to bring multi-disciplinary agencies/services together to coordinate and commit to the intensive case management of individuals whose issues and behaviours have caused them difficulties with, and in many cases, exclusion from universal services. The multi-disciplinary approach of the project is essential to the delivery of effective and responsive recovery planning that ensures the appropriate support and interventions are both available and accessible for the individual. It is estimated that the project will work with 120 new referrals during 16/17 in addition to @60 individuals currently receiving support. From Jan 15 – Jan 16, 118 were referred to SIP, with 92 engaging in support. The predominant demographic is mid-30's with long history of substance misuse and known to the criminal justice system.</p>	<p>Self Management: People are positively engaged in services, promoting healthier lifestyle and wellbeing</p> <p>Safe: Communities feel safer as a result of reduced anti-social behaviour</p> <p>Autonomy & Decision Making: People have more control over their own health and wellbeing through making better lifestyle choices</p> <p>Community Based Supports: Services work collaboratively to provide sustainable, cost effective support</p> <p>Service User Experience: Intensive support is provided based on individual need</p> <p>Project fits with ICF principles in providing leverage and opportunity to further test and adopt new models of integrated working practice, to achieve better outcomes for service users and more effective collaborative service provision.</p>	£73,006 1 April 17 – 31 March 18	Funding is recommended.
Braveheart Optimise Health Braveheart	£10,000 1 April 17 – 30 Sept 17	<p>Overview: Braveheart have applied for a 6 months funding extension to test and evaluate the effectiveness of 5 pilot weight management programmes and to design new weight management maintenance programmes in partnership with NHS.</p> <p>In addition, additional funds will be used to specifically target priority groups in the community including ethnic minority groups. Due to the higher risk of developing type 2 diabetes, sessions will be delivered to 75 over 55's from the Muslim community in February, and a demand is expected from these groups for further support and weight management programmes. There has also been interest from the Syrian Women's Group in healthy eating sessions.</p> <p>Braveheart have also been asked by people currently participating in weight management courses to provide continuing weight maintenance sessions for the groups when they complete the initial programme. These will be developed and evaluated in consultation with the NHS Weight Management lead.</p> <p>Braveheart intend to keep the momentum of this work going and will apply for the new, early intervention “healthy weight” themed funding which the Big Lottery is launching in the spring of 2017.</p>	<p>Self Management: People are able to manage their weight, having a positive impact on health and wellbeing.</p> <p>Autonomy & Decision Making: People have more control over their own health and wellbeing through making better lifestyle choices</p> <p>Community Based Supports: Services are in place that enable people to make healthier lifestyle choices</p> <p>Service User Experience: Service is provided free of charge and is accessible to those most in need.</p>	£10,000 1 April 17 – 30 Sept 17	<p>Funding is recommended on condition that:</p> <ul style="list-style-type: none"> Based on evaluation findings, that another source of funding is sourced are sources beyond 30 September 17 Groups are integrated and inclusive regardless of age, gender, faith etc.

Appendix 1

HSCP Small Grant Scheme Falkirk Council	£20,000 1 April 17 – 31 March 18	<p>Overview: Falkirk HSCP Community Grants Scheme will offer small grants of up to £2,000, to groups and organisations operating within communities across the Falkirk Council area. The Scheme will be open to all groups and organisations that contribute towards people’s ability to live well within their community by helping improve health and wellbeing. £20,000 is requested, which will enable the allocation of between 15 and 20 small grants during 2017/2018</p> <p>Falkirk HSCP Community Grant Scheme recognises the contribution of smaller Third Sector organisations and community organisations on the design and delivery of services that have an positive impact on health and wellbeing. “Community” can refer to either geographical communities or communities of interest. Small, local third sector organisations support the key aims and principles of Health and Social Care Integration in a number of ways. Firstly, the community third sector offers a powerful mechanism to support the reablement of people following an episode of ill health, to allow them to live for as long as possible back in their own homes and communities with accessible social interaction and activities. Secondly, these organisations offer a unique opportunity to engage with citizens to advocate and support preventative activity with people who have not yet entered the health and care system to help minimise or postpone the need for formal health or care services. Thirdly, recognising the key role that these organisations play in health and social care will create the opportunities and the impetus for these organisations, which are increasingly seen as the key to the success of Health and Social Care Integration, to participate in the design of future services. This project will also begin to introduce the Participatory Budgeting as a catalyst for community involvement.</p> <p>The scheme also recognises the work done by small local third sector groups in relation to providing social interaction and / or networks of support to local adults. Examples of such organisations could be lunch clubs, bowling clubs, or local transport groups etc. The key characteristic would be that the group’s involvement has a positive impact on the health of local adults, although this may be an additional benefit rather than a stated aim of the group. The groups must be open to new people to join in with their activities.</p>	<p>Self Management: Communities are encouraged to ‘get involved’ and are able to develop initiatives based on local need</p> <p>Autonomy & Decision Making: Communities are able to influence what supports are available within their own area</p> <p>Community Based Supports: Communities have access to a flexible resource, linked to local outcomes</p> <p>Project fits with ICF principles specially in terms of involving communities in service delivery and developing foundations for locality planning/delivery.</p>	£20,000 1 April 17 – 31 March 18	Funding is recommended.
Active Minds Year 2 Falkirk Community Trust	£39,930.50 1 March 17 – 31 March 18	<p>Overview: This proposal is for year 2 funding for the Active Minds Project, which is a 24 week exercise referral programme for people with mental health issues. The Active Minds project has now been embedded within Active Forth, which is a referral programme for people with Long-term conditions. The initial year’s funding has enabled the Trust to develop the skills and knowledge to programme for a range of mental health conditions, develop referral pathways and embed the programme within Active Forth..</p> <p>During the second year, the Trust intend to increase the number of referrals received from a range of new referring partners, and to increase the range of activities provided. Feedback has been taken on board that not everyone wants to attend the gym, and there is capacity within FCT to deliver across a range of services. Partnerships will be developed through schools, Social Work (particularly through the Self Directed Support programme) and other interested partners to develop a social referral programme where people can access a range of activities to support their mental wellbeing.</p> <p>During the first year of the programme, mental health awareness and first aid training was delivered to staff across the Trust. This has generated an interest from across departments, who would like to develop more inclusive services.</p>	<p>Self Management: People are able to manage and improve their own health and wellbeing</p> <p>Safe: People have access to support to enable them to participate in a way that is safe and reduces risk of further illness/injury</p> <p>Autonomy & Decision Making: People are able to access services that best fit with their own outcomes</p> <p>Community Based Supports: A range of services are accessible across the Falkirk Council area</p> <p>Project fits with ICF principles, particularly in relation to stakeholder involvement in design and implementation.</p>	£39,930.50 1 March 17 – 31 March 18	<p>No further funding is recommended.</p> <p>The PFG and SFG note the increased capacity within FCT to be able to provide inclusive services for people with mental health issues, that has been facilitated via staff development.</p> <p>The group agreed that whilst access to exercise was very important for people with mental health issues, that they should be encouraged to access mainstream provision as opposed to having a specific programmes. It was noted that Active Minds is now an integrated part of Active Forth and that referral pathways have been established. It was agreed that FCT should now be able to continue this provision without additional resource via ICF.</p>
Workforce Training & Development Falkirk HSCP	£75,000 1 April 17 – 31 March 18	<p>Overview: The delivery of integrated, outcome focussed services across the Partnership relies on a workforce with consistently high standards of knowledge and skills, working to a shared vision. The workforce includes those employed within Heath and Social Work, the Independent and Third Sectors and also volunteers and unpaid carers.</p> <p>This proposal is to provide a training and development budget of £75,000 to be used ensure that opportunity can be offered in line with identified need, to enable the adoption of evidence based practice and improvement, in a responsive and timeous way. The funds will be used to facilitate training via in-house provision, buy in expertise when required and also to enable the release of staff or volunteers to participate.</p>	<p>Self Management: A consistent approach is taken to the provision of care and support across the Partnership, which enables people to manage their own health and wellbeing</p> <p>Safe: Services are delivered in a safe and effective manner, with consistent standards across the Partnership</p>	£75,000 1 April 17 – 31 March 18	<p>Funding is recommended in principle, with the following condition:</p> <ul style="list-style-type: none"> That a fully costed proposal highlighting how the fund will be used, be developed for consideration by the PFG in March ‘17.

		<p>During the development of Falkirk HSCP Strategic Plan, Local Delivery Plan and the implementation of a range of strands of work intended to test innovative practice and service improvement, such as developments regarding the Frailty Model and Reablement a range of training needs have been identified across the Partnership. In considering service delivery across the Partnership and the development of a whole systems approach, it is clear that there are pockets of best practice within some services, which some other areas could learn and benefit from.</p> <p>The Partnership has an Organisational and Workforce Development Group. To date, the work of the group has focussed on strategic development, including the Integrated Workforce Plan which supports the Strategic Plan. At an operational level, training provision is currently inconsistent, in that there is not a co-ordinated approach to identification of training needs and training delivery across the Partnership. Partners are currently responsible for training within their own services/organisations, which is effective in isolation, however does not encourage the cross-fertilisation of good practice, consistency in skill development or integrated working.</p> <p>The resource being requested within this proposal will enable programmes of training to be delivered on a Partnership wide basis, to ensure consistency in message, approach and timescale.</p>	<p>Service User Experience: The workforce has a shared vision for Health and Social care and service is available at the right time, place and pace.</p> <p>Project fits with ICF principles via the development of integrated working practice across the Partnership.</p>		
Peer Information Hub Falkirk Council	£22,667 1 February 17-31 March 18	<p>Overview: This project will be directed by Housing Services, however will be delivered by Outside the Box and the Make it Happen Forum. ICF will be used to support staff for 1.5 days per week, volunteer expenses and printing and event costs.</p> <p>The project will produce and provide information about housing options for older adults living in all tenures, but with a particular focus on private sector tenants. The need for the project in terms of lack of current sources of information was highlighted via consultation undertaken during the development of the Local Housing Strategy. Housing services would like to address this need; however Housing Revenue funds are not able to support provision to those living in the private sector, where 73% older adults reside. The project will work with local organisations and groups to ensure that information and peer support is appropriately targeted. 450 will receive direct support and 1500 indirect (via wider dissemination of information).</p> <p>The work being developed by the Housing Service has been highlighted as best practice by the Scottish Government as it is noted that this project will make a local contribution to a national issue in terms of people not being able to remain at home at time of escalating support need, as their accommodation is either not suitable or not suitable for adaptation.</p>	<p>Self Management: Older adults will have access to information to enable them to manage and maintain their ability to live well within their home.</p> <p>Safe: Older adults and carers have information about living safely and reducing risks within their homes.</p> <p>Autonomy & Decision Making: Older people will have information and advise on which to base decisions</p> <p>Community Based Supports: People have access to information about support available within their local community</p> <p>Service User Experience: Peer mentors work with older people to inform future services</p> <p>The project fits well with ICF principles, which has involved people in design, will continue to involved people in delivery and by adding value to basic provision to establish sustainable delivery.</p>	£22,667 1 February 17-31 March 18	<p>Funding is recommended with the following condition:</p> <ul style="list-style-type: none"> Links are established with Citizens Advice Bureaux and Community Nurses.
Partnership Support • Performance Support • Senior Information Analyst	£14,320 31 March – 30 June 17	<p>3 posts are currently funded to provide technical support to the HSCP, specifically in relation to the Co-ordination of Partnership Funding, Performance Support and Data Analysis.</p> <p>The current end date for each of these functions varies, with Performance Support currently ending 31 March, Data Analyst Support ending on 31 May and Partnership Funding Co-ordinator ending on 30 June.</p> <p>To enable a review of the functions against the evolving need of the Partnership, it is proposed that the end dates for these functions be brought in line, to 30 June 2017. Further to review, recommendations regarding any further support requirements will be brought forward for consideration by the PFG in early March 17, with recommendations being made to the IJB in April 2017.</p>		£14,320 31 March – 30 June 17	Funding recommended.