

# AGENDA ITEM

9

**Title/Subject:** Partnership Funding  
**Meeting:** Integration Joint Board  
**Date:** 5 April 2019  
**Submitted By:** Chief Finance Officer  
**Action:** For Decision

## 1. INTRODUCTION

1.1 The purpose of this report is to provide the Integration Joint Board (IJB) with an overview of recommendations made by the Partnership Funding Group (PFG) and Strategic Planning Group (SPG). An update and recommendations relating to the review of the Partnership Funding programme are also included.

## 2. RECOMMENDATION

The IJB is asked to:

- 2.1. approve recommendations relating to Partnership Funding, as set out within Appendix 1;
- 2.2. approve the recommendation that the post of Partnership Co-ordinator: Funding and Strategic Commissioning be made permanent within the structure, as set out within 3.3,
- 2.3. approve recommendations relating to Carers Funding, as set out within Appendix 2;
- 2.4. approve proposals to progress with the review of current initiatives funded via Partnership Funds, the introduction of a commissioning approach and the role of the Partnership Funding Group as set out within section 4.

## 3. FUNDING PROPOSALS

- 3.1 The PFG have considered 4 proposals for Partnership Funds, 2 Change Forms and also 6 proposals for Carers Funds. These were endorsed by the SPG on 13 March 2019. Recommendations regarding Partnership Funding are highlighted within Appendix 1. Recommendations regarding Carers Funding are highlighted in Appendix 2.
- 3.2 During this period, an initial proposal was submitted relating to telephone screening support to rollout the District Nurse (DN) single point of contact. This model had been previously tested via ALFY within seven of the thirty-four DN teams across Forth Valley. Savings were reported in terms of DN time dealing with phone calls. There are currently a number of discussions relating to single points of access, including the overarching Community Front Door (CFD) model. Given the plans to

establish integrated locality teams, it is recommended that no single component part is considered for support, before leadership groups within both Partnerships have had the opportunity to discuss and approve a business case for the CFD. This would include the feasibility and cost of introducing, upscaling and sustaining a broader approach.

- 3.3 The PFG also considered the ongoing role of the Partnership Funding Co-ordinator. The IJB previously agreed that the role be expanded to include an additional planning function. It is recommended that this post now be supported within the context of wider structure transformation, including support services, through funds allocated via the Leadership Team. It is also proposed that the post be made permanent.
- 3.4 In April 2018, the IJB agreed that in order to implement a transparent and consistent governance process, funds previously known as 'Carers Information Strategy Funding' (CIS) should follow the Partnership Funding governance process. CIS funding was previously provided to NHS Boards by the Scottish Government. In April 2018, the point of operational implementation of the Carers (Scotland) Act 2016, the distribution of funding for carers became the responsibility of the IJB.
- 3.5 A total of £830,000 funding is available for carers during 2019/2020. This allocation includes support for both young and adult carers. Children's Services have been represented in discussion about funding. In order to test and establish appropriate governance for the initial tranche of funds (with a total value of £398,609), the governance process for carers funding during this period is highlighted within figure 1, below. Further allocation of carers funds will be in line with the Carers Needs Assessment and will support the delivery of the Carers Strategy:

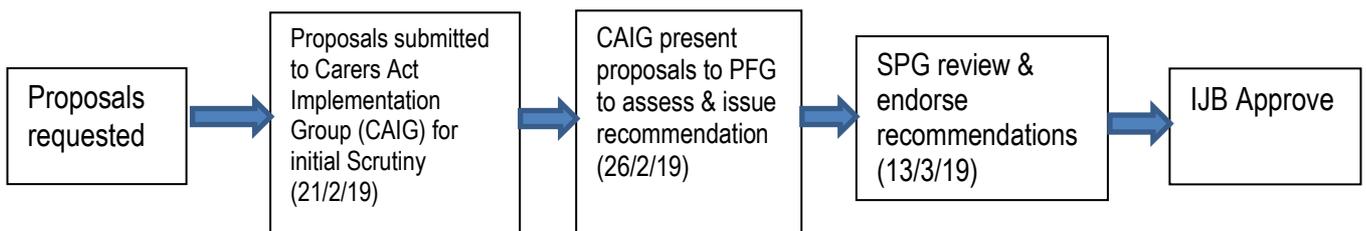


Figure 1

#### 4. REVIEW OF PARTNERSHIP FUNDING

- 4.1 As highlighted to the IJB within the Chief Finance Officer's report on 28 March 2019, work has been progressed by the Strategic Planning Group (SPG) and PFG to review governance and operational priorities for the Partnership Funding programme. This incorporates funds previously identified as Integrated Care Fund, Delayed Discharge Fund and newly formed Carers Funds (as per 3.3).

4.2 During the review, SPG members noted that the Partnership Funding programme provides a critical opportunity for partners to establish, transform and deliver integrated services, in line with local priorities and also to test and drive innovation. The amended structure and allocation of Partnership Funds is intended to be agile and to support both transformation and emerging improvement need within the Partnership. This may include for example, rerouting existing funding to new or different initiatives.

4.3 Amendments to the structure of the current programme, which will bring the priorities in line with the Strategic Plan (2019-2022), are highlighted within figure 2, below:

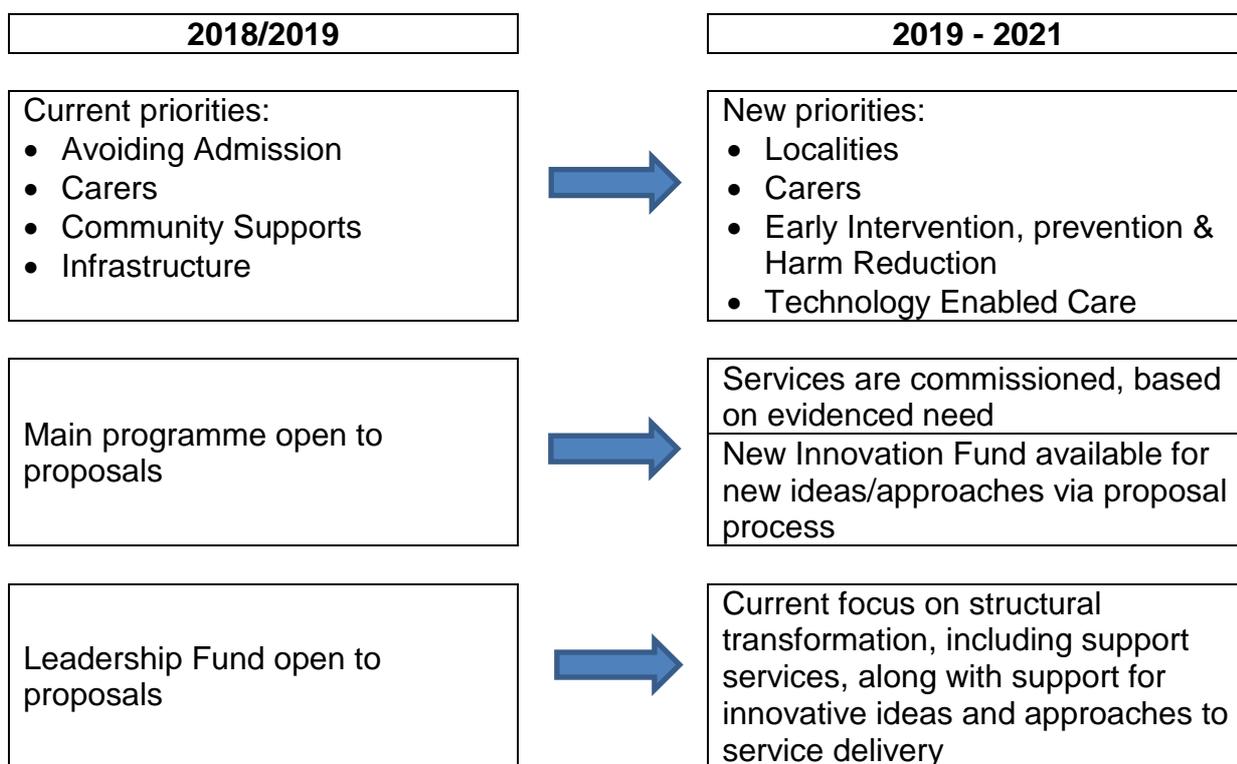


Figure 2

4.4 In order to progress towards the new model, it is proposed that the SPG lead a detailed review of current initiatives. To ensure transparency and consistency, criteria will be developed and used to assess and evaluate initiatives. This will also include consideration of options regarding commissioning and mainstreaming. Recommendations arising from this work will be presented to the IJB in September 2019. This will include details of any implications to the programme resulting from recommendations.

4.5 In relation to the PFG's role going forward, it is proposed that the group move towards an approach of commissioning and will make recommendations regarding commissioning services based on evidenced need. Scrutiny and monitoring will remain a key role. In order to facilitate this, the membership of the group will be reviewed to ensure there continues to be appropriate representation and support.

Members will also have access to appropriate training and development opportunities, where required.

- 4.6 With regard to Forth Valley initiatives, it is important to note that Clackmannanshire & Stirling Partnership is also currently considering the future of their PF programme. A similar review process is being progressed. Although PF Co-ordinators regularly liaise to ensure consistency in approach, it should be noted that decisions may vary between Partnerships.

## **5. CONCLUSIONS**

- 5.1 This report provides the IJB with recommendations made by the PFG and endorsed by the SPG regarding Partnership and Carers Funding, as set out within Appendices 1 & 2. The IJB is also reminded of the amended Partnership Funding structure. This will be progressed via a review process for projects, beginning in April 2019. Recommendations will be presented to the IJB in September 2019.

### **Resource Implications**

There are no additional resource implications over and above those reported within the body of the report. Recommendations are made within the limitations of the current Partnership Funding programme.

### **Impact on IJB Outcomes and Priorities**

Partnership investment aligns and contributes directly towards local outcomes. The adoption of a strategic commissioning approach to working with third and independent sector organisations will further support the delivery of IJB outcomes, in the medium to long-term.

### **Legal & Risk Implications**

No legal issues have been identified.

Where a recommendation is being made that will result in service change and therefore impact of services users, their carers or the wider community, a disinvestment impact assessment will be undertaken. Periods of notice and transition will be provided to ensure adequate time is provided to take any mitigating action required.

### **Consultation**

Individual initiatives are required to consult and engage with stakeholders during the development and implementation of all services. This forms a condition of award for partnership funding.

### **Equalities Assessment**

Allocations of partnership funding directly contribute towards and align with the Strategic Plan and an initial Equalities and Poverty Impact Assessment (EPIA) has been completed. Further EPIA will be undertaken for areas of disinvestment.

---

Approved for submission by: Patricia Cassidy, Chief Officer

**Author:** Suzanne Thomson, Programme Manager Falkirk HSCP  
Amanda Templeman, Chief Finance Officer Falkirk HSCP

**Date:** 14 March 2019

**List of Background Papers:**

IJB Papers regarding Partnership Funding  
Strategic Planning Group minute

## Strategic Planning Group and Partnership Funding Group Project Summary and Recommendations

Project Name & Lead Agency	Amount and Term Requested	Project Summary	Strategic Alignment	Recommended Funding	Justification/Condition
Older People, Active Lives (OPAL)  Cyrenians	19/20 £197,308 and 20/21 £198,241	A pilot to provide practical support to those typically aged 60+, using a volunteer service with emphasis upon short term interventions. Delivery supported by 5 FTE staff (with additional provision for groups sessional support when required) working to reduce loneliness and social isolation and promote choice and independence for 50 older people in 19/20. The operational model includes options for Befriending – short term, long term and telephone as well as identifying, accessing or delivering social activities within the community. Two geographical areas defined for pilot purposes are Bo’ness & Grangemouth and for Falkirk town, Camelon & Graeme. Criteria for accessing the service defined as those experiencing or suffering from loneliness and isolation and seeking/willing to accept support to alleviate this. Examples include clients suffering from low mood, anxiety, depression, limited mobility issues, bereavement, having had a fall, or returned home from hospital or with an early dementia diagnosis.	Aligns well with HSCP Strategic Plan by providing community based support, with intention of reducing loneliness & isolation.  Potential to support review of day services.	Not approved	PFG did not approve funding for this service due to: <ul style="list-style-type: none"> <li>• Value for money and sustainability</li> <li>• Low number of people supported by significant staff team</li> <li>• Geographically bound delivery – smaller areas than locality</li> </ul>
Wellbeing Support Service  Forth Valley College	19/20 £74,235 and 20/21 £44,748	Year 3 continuation and development of service designed to support the health and wellbeing needs of learners – many of whom are aged 16-25. The aim of the service is to provide a proactive, early intervention/identification service which supports learners with their mental health and wellbeing – introducing self-management techniques, building resilience, raising awareness – helping to prevent crisis situations arising. Issues with health and wellbeing can have a hugely detrimental impact not only on a learner’s ability to complete their studies but also have	Aligns with HSCP Strategic Plan by providing support and strategies for students to maintain their health & wellbeing.  Project provides assertive outreach and support where required for care leavers and carers	£56,652 for 19/20 only.	The PFG recommend funding is provided for 19/20 only, for 1 Wellbeing Officer and the initial costs of the online platform.  PFG are supportive of initiative, however note that this is year 3 of a project initially funded as a pilot. The

## Appendix 1

		<p>wider impacts on classmates, friends, family members and staff.</p> <p>Funding is requested to employ 1.6 FTE Wellbeing Officers and to support the cost of an online platform (Big White Wall) to provide wider reach and access.</p>			<p>group noted that the waiting list for the service is high (123) and felt that the introduction of the online platform may provide additional capacity to the service.</p>
<p>Support for Wellbeing</p> <p>Outside the Box</p>	<p>19/20 £26,800 &amp; 20/21 £27,800</p>	<p>Deliver a follow on project from Falkirk Food Buddies. Using the learning gained and the partnership established with the Carers Centre to deliver peer support sessions to former carers and wellbeing support sessions to all carers' groups.</p> <p>Sessions would also be available to disadvantaged groups, such as isolated older people, people with learning difficulties and people with poor mental health.</p> <p>The funding will cover project costs (supplies, room hire, travel, sessional tutors) and staff costs for a Development Worker, Project Worker and management support from OTB.</p>	<p>Aligns with HSCP Strategic Plan and Carers (Scotland) Act 2018, although note that core group is +2 years bereaved carers who no longer have access to Carer Centre Services.</p>	<p>Not approved</p>	<p>The PFG do not recommend approval because:</p> <ul style="list-style-type: none"> <li>• Reach of the project is too wide in terms of the needs of carers compared to disadvantaged groups.</li> <li>• There was some concern that ongoing support for carers as described within the proposal could potentially create dependency.</li> <li>• Concerns about the sustainability of the project, post funding.</li> </ul>
<p>Tackling Inequalities &amp; Improving Outcomes (TIIO)</p> <p>Criminal Justice/ Signpost</p>	<p>19/20 £130,003 &amp; 20/21 £132,174</p>	<p>The Tackling Inequalities &amp; Improving Outcomes Project aims to reduce health inequalities and improve the health and wellbeing of people in the criminal justice system by identifying and addressing the health-related factors that impede their access to, and ability to engage in, volunteering, training, further learning and employment.</p> <p>Many people in contact with our criminal justice services have multiple barriers to accessing and participating in employment. The barriers include poor physical health, mental health issues, substance misuse and poor access to health services appropriate to their needs. Almost every health problem, social issue and economic disadvantage is over-represented in the people who make up the criminal</p>	<p>Aligns with Health Inequalities, which is a priority area proposed for refreshed HSCP Strategic Plan 2019-2022.</p>	<p>Deferred</p>	<p>Whilst the PFG were supportive of this proposal, but queried why there was not more significant contribution from Criminal Justice and/or other Community Justice Partners.</p> <p>The PFG also have concerns about the cost and sustainability of the service. In addition, year 1 evaluation notes that of the 92 people</p>

## Appendix 1

		justice cohort. Funding is requested to continue a 1 year pilot funded by Scottish Govt. for a Co-ordinator, Admin & 2 Health Care Assistants. This is a contribution towards TIIO, which also includes Keep Well Nursing resource, funded by Criminal Justice. Project intended to support 120 people in 19/20 and 150 in 20/21.			supported, low level outcomes and poor uptake of service offered e.g. Keep Well checks.  Propose further discussion is taken forward. The PFG will consider a revised proposal.
Adapting for Change  Falkirk Council	6 months £31,320	6 months continuation of project management resource supporting priority HSCP development work e.g. Adapting for Change and implementation of Independence Clinics.	Aligns with HSCP Strategic Plan by supporting service transformation and improvement	4 months £20,880	PFG recognise that there is a need for project development support and that this should be included within the central support structure of the HSCP. However, the pace of change has been slow. A 4 month extension is recommended to allow continuity of support for priority areas of work whilst the HSCP structure is further developed.
Wellbeing Support Service  Forth Valley College  Wellbeing	Request to use 18/19 underspend £6,740	Change form request to make use of 18/19 underspend arising from gap in employment of Wellbeing Officer, to: <ul style="list-style-type: none"> <li>• Extend counselling hours prior to allocation of national funds to colleges from Scottish Funding Council for counselling.</li> <li>• Purchase additional self-help resources.</li> <li>• Hold event in FVC regarding Mental Health &amp; Wellbeing for students and staff.</li> </ul>	Aligns with project outcomes	£6,740	Approve

## Carers Fund Recommendations

**NB: The below recommendations relate to Carers Funding. All proposals have been scrutinised by the Carers Act Implementation Group and the Partnership Funding Group.**

Project Name & Lead Agency	Amount and Term Requested	Project Summary	Strategic Alignment	Recommended Funding	Justification/Condition
Family and Carers Support  (FDAMH)	2019/20: £62,840  2020/21: £63,743	<ul style="list-style-type: none"> <li>• Service delivery to carers / families who are struggling or in crisis as a result of caring for someone impacted by reduced psychological wellbeing.</li> <li>• Increase the number of groups (support and psychoeducational),</li> <li>• Reduce waiting times for those requiring one-to-one support and increase our capacity to carry support completion of Adult Carer Support Plans. Current funding, of approximately £32K, is from core funds provided via Falkirk Council and ex Carers Information fund held by NHS FV. However, demand for services was such that a second post was introduced in 2014/15. The cost of the second post is met FDAMH reserves, donations and a small grant from Big Lottery (due to expire in June 2019). Demand continues to outstrip capacity therefore funding is requested to recruit additional staffing for service.</li> </ul>	This proposal directly contributes toward the implementation of the Carers (Scotland) Act 2018.	2019/20: £62,840  2020/21: £63,743	<ul style="list-style-type: none"> <li>• Increased capacity would enable active promotion of service within, e.g., day hospital and in-patient wards, CAMHS and relieve pressure on waiting times for service provision</li> <li>• Analysis of current referrals highlights that service not reaching these potential sources of referral due to capacity.</li> <li>• Further discussion required on joint working with Falkirk Carers Centre to produce Adult Carer Support Plans and Young Carer Statements to ensure Carer specific element of funding can be accounted for.</li> </ul>
Help for Carers  (Falkirk CAB)	2019/20 £27,035  2020/21 £27,035	<ul style="list-style-type: none"> <li>• Providing an outreach clinic in the Carers Centre 2 days per week for initial referrals</li> <li>• Project worker will be available 2 further days for follow up appointments or home visits</li> <li>• Raising awareness fo service among other organisation that, where appropriate, can</li> </ul>	This proposal directly contributes toward the implementation of the Carers (Scotland) Act 2018.	2019/20 £24,035  2020/21 £24,035	<ul style="list-style-type: none"> <li>• Reach to be expanded to include Young Carers e.g. access to Young Carer Grant when introduced in 2019.</li> <li>• Recommend that the £3000 rent for a room at the Carers</li> </ul>

## Appendix 2

		<p>referrals. e.g FDAMH, Alzheimer Scotland</p> <ul style="list-style-type: none"> <li>• Identify options and solutions to meet carer needs and work closely with other agencies to ensure that further assistance is accessed, where appropriate e.g. CAB Legal Clinic, Advocacy Centre, Falkirk District Credit Union</li> </ul>			Centre is removed as Partnership already provides funding to Carers Centre covering these costs.
<p>Adult Carer Support Plans</p> <p>(Falkirk &amp; Clackmannanshire Carers Centre)</p>	<p>2019/20 £70,749</p> <p>2020/21 £72,164</p>	<ul style="list-style-type: none"> <li>• Carers will be more aware of the choices available to them under the Carers Act and empowered to make genuine outcome focused choices which support them</li> <li>• Carers will be better supported, on a more consistent basis, so that they can continue to care, if they so wish, in good health and wellbeing, allowing them to have a life alongside caring.</li> </ul>	This proposal directly contributes toward the implementation of the Carers (Scotland) Act 2018.	<p>2019/20 £69,749</p> <p>2020/21 £71,080</p>	<ul style="list-style-type: none"> <li>• Recommend that amount for <i>Resources</i> be removed as staff already in post and PCs etc. already in place.</li> <li>• Recommend reduction in management fees as these should be factored in to core funding.</li> </ul> <p>NB: PFG recommend that a review be undertaken to assess the suitability of core funding allocated to the Carers Centre</p>
<p>Support for Carers</p> <p>(Falkirk &amp; Clackmannanshire Carers Centre)</p>	<p>2019/20 £113,439</p> <p>2020/19 £115,708</p>	<ul style="list-style-type: none"> <li>• Raise awareness about the services delivered by the Carers Centre through talks, participation in events etc.</li> <li>• Produce, update and disseminate Carers Centre promotional resources</li> <li>• Provide workforce learning opportunities for professionals about carers needs and rights and the services delivered by the Carers Centre</li> <li>• Promote the early identification of carers and referral to the Carers Centre</li> <li>• Provide information to individual carers about the services delivered by the Carers Centre and</li> </ul>	This proposal directly contributes toward the implementation of the Carers (Scotland) Act 2018.	<p>2019/20 £111,214</p> <p>2020/19 £111,214</p>	<p>Approved.</p> <p>NB: PFG recommend that a review be undertaken to assess the suitability of core funding allocated to the Carers Centre</p>

## Appendix 2

		<p>other organisations that support carers</p> <ul style="list-style-type: none"> <li>• Develop, promote and deliver a programme of Care with Confidence sessions for carers at the Carers Centre</li> <li>• Provide individual support for carers to help them achieve the outcomes they identify as important to them</li> <li>• Provide a range of group support activities and events</li> <li>• Issue Forth Valley Carer Cards and Young Carers Authorisation Cards</li> </ul>			
<p>Young Carer Statements</p> <p>(Falkirk &amp; Clackmannanshire Carers Centre)</p>	<p>2019/20 £56,305</p> <p>2020/21 £57,340</p>	<ul style="list-style-type: none"> <li>• Offer and prepare Young Carers Statements to identify young carers needs and personal outcomes through a person-centred approach</li> <li>• Carry out outcome reviews with individual young carers to monitor changes in the impact of their caring role, as a result of meeting the support needs identified in their Young Carer Statement</li> <li>• Contribute to the delivery of workforce development in partnership with health, children’s services and the third sector</li> </ul>	<p>This proposal directly contributes toward the implementation of the Carers (Scotland) Act 2018.</p>	<p>2019/20 £56,305</p> <p>2020/21 £57,340</p>	<ul style="list-style-type: none"> <li>• It is recommended that funding is approved in principle to support Young carers, however discussion to be held with Children’s services with possibility of splitting funding arrangement with Education to ensure young carers are identified and supported across all relevant service areas.</li> </ul>
<p>Short Breaks/Carer Support Development</p> <p>(Margaret Petherbridge/ Adrian McLaughlin)</p>	<p>2019/20 £74,466</p> <p>2020/21 £49,564</p>	<ul style="list-style-type: none"> <li>• Improve timescales for booking and confirming short breaks for carers, provider and teams</li> <li>• Increase awareness of the 2016 Act among carers, staff, providers, local organisations</li> <li>• Link with local providers, businesses, and organisations to encourage them be more aware of carers and to support local carers in the community</li> <li>• Support service delivery within the Short Breaks Bureau to meet the expectation of</li> </ul>	<p>This proposal directly contributes toward the implementation of the Carers (Scotland) Act 2018.</p>	<p>2019/20 £74,466</p> <p>2020/21 £49,564</p> <p>(Year 2 does not include Policy and Development Officer Post)</p>	<p>Recommend funding as requested.</p>

		<p>carers of all ages</p> <ul style="list-style-type: none"> <li>• Improve the identification of carers from minority groups/hidden or hard to reach carers</li> <li>• Support the recording and reporting of carer identification and support line with LA/HSCP requirements and the requirements of the Carers Census (Scottish Government).</li> <li>• To promote and publicise the HSCP implementation within the Falkirk area.</li> <li>• To ensure policy and practise regarding the Act links with the strategic aims and other related strategies and policy objectives of the HSCP</li> <li>• Continuously review the progress of implementation to ensure that objectives are met within appropriate timescales.</li> <li>• Help the Implementation Group to identify and report implementation risks and in collaboration with the Partnership Leads identify actions required to mitigate them.</li> </ul>			
--	--	--	--	--	--